

**2009 DRAFTING REQUEST**

**Bill**

Received: **01/26/2009**

Received By: **pgrant**

Wanted: **As time permits**

Identical to LRB:

For: **Administration-Budget**

By/Representing: **Skwarczek**

This file may be shown to any legislator: **NO**

Drafter: **pgrant**

May Contact:

Addl. Drafters:

Subject: **Education - MPS**

Extra Copies: **TKK**

Submit via email: **NO**

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**Pre Topic:**

DOA:.....Skwarczek, BB0546 -

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**Topic:**

Direct LRB to prepare bill to address MPS review

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**Instructions:**

See attached

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**Drafting History:**

<u>Vers.</u>	<u>Drafted</u>	<u>Reviewed</u>	<u>Typed</u>	<u>Proofed</u>	<u>Submitted</u>	<u>Jacketed</u>	<u>Required</u>
/?	pgrant 01/26/2009	nnatzke 01/26/2009		_____			
/1			rschluet 01/26/2009	_____	lparisi 01/26/2009		

FE Sent For:

<END>

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/?	pgrant	1 nwn 1/26					

FE Sent For:

<END>

**Grant, Peter**

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**From:** Hanle, Bob - DOA [bob.hanle@wisconsin.gov]  
**Sent:** Monday, January 26, 2009 12:13 PM  
**To:** Grant, Peter  
**Cc:** Skwarczek, Marta A - DOA  
**Subject:** RE: new draft

OK, but try to limit the "blahs" to two. Can the direction be given by the Secretary of DOA, or must it be the Governor? I think we want it to be DOA.

**Bob Hanle, Team Leader**  
**State Budget Office**  
**101 E. Wilson St. -- 10th Floor**  
**P.O. Box 7864**  
**Madison, WI 53707-7864**  
**(608) 266-1037**

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**From:** Grant, Peter [mailto:Peter.Grant@legis.wisconsin.gov]  
**Sent:** Monday, January 26, 2009 11:25 AM  
**To:** Hanle, Bob - DOA  
**Subject:** RE: new draft

OK, but I can't direct that a bill be introduced. I can direct the LRB to prepare legislation at someone's direction, to be introduced by JCF, to address blah, blah, blah. How's that?

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**From:** Hanle, Bob - DOA [mailto:bob.hanle@wisconsin.gov]  
**Sent:** Monday, January 26, 2009 11:20 AM  
**To:** Grant, Peter; Hanaman, Cathlene  
**Cc:** Skwarczek, Marta A - DOA  
**Subject:** RE: new draft

I have been told that we do not want to mention McKinsey by name in the bill. I have also been told that we do not specifically want to mention recommendations, since McKinsey may provide options, not recommendations. While I agree with your comments on the timing of all this, I believe the Governor wants something he can point to in the budget bill that speaks to concerns about improving the management of MPS.

My revised request is to include language that requires that separate legislation be introduced in this legislative session to address the findings of a review of the finances and non-instructional operations of Milwaukee Public Schools conducted at the request of the Governor and the Mayor of Milwaukee.

Thanks.

**Bob Hanle, Team Leader**  
**State Budget Office**  
**101 E. Wilson St. -- 10th Floor**  
**P.O. Box 7864**  
**Madison, WI 53707-7864**  
**(608) 266-1037**

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**From:** Grant, Peter [mailto:Peter.Grant@legis.wisconsin.gov]  
**Sent:** Sunday, January 25, 2009 8:12 PM  
**To:** Hanle, Bob - DOA  
**Subject:** RE: new draft

Bob, I can do a draft, for inclusion in the budget bill, directing the LRB to prepare a bill addressing the recommendations made by McKinsey & Co. for introduction by the Joint Committee on Finance during the 2009 session. Is that the kind of thing you want? That assumes that McKinsey

01/26/2009

is going to make recommendations and not provide only a financial review, as the JS article called it, and that some body is named to provide direction to the LRB (DOA?).

Of course, the direction to prepare the bill addressing the McKinsey recommendations won't be law until the budget bill becomes law, sometime in the middle of August. And I assume that the Governor would like the bill prepared before that. Why not just have the Governor issue a statement (he could even emphasize it in his budget address to the legislature) that he will ask the LRB, as soon as McKinsey makes its recommendations, to prepare a bill that addresses them? Won't that be just as effective? (It actually seems more effective to me. The idea of a provision in the budget bill calling for another bill always seemed a little weak, probably because it has no teeth at all.)

Peter

-----Original Message-----

From: Hanle, Bob - DOA [mailto:bob.hanle@wisconsin.gov]

Sent: Sun 1/25/2009 4:14 PM

To: Grant, Peter

Cc: Skwarczek, Marta A - DOA; Schmiedicke, David P - DOA

Subject: new draft

The Governor wants a non-statutory provision the budget bill, under DPI, requiring that separate legislation be introduced in this legislative session to address recommendations of a financial review of Milwaukee Public Schools conducted at the joint request of the Governor and the Mayor of Milwaukee.

Peter, the intent of this language is to put some teeth into the review requested by Doyle and Barrett and conducted by the McKinsey consulting group. If you are interested in more detail, here's an article:

<http://www.jsonline.com/news/education/35002564.html>

Bob Hanle, Team Leader  
State Budget Office  
101 E. Wilson St. -- 10th Floor  
P.O. Box 7864  
Madison, WI 53707-7864  
(608) 266-1037

BB 0546

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# Consultants chosen to study MPS

## Firm includes then-British leader's education adviser

By [Alan J. Borsuk](#) of the Journal Sentinel

Posted: Nov. 24, 2008

Sir Michael Barber, formerly the top education adviser to British Prime Minister Tony Blair, and the international consulting firm Barber works for could be important players in setting the course of Milwaukee Public Schools.

The firm, McKinsey & Co., has been chosen to conduct the financial review of MPS that Gov. Jim Doyle and Milwaukee Mayor Tom Barrett want done before they decide where they stand on how the school district is run and funded.

Ten Milwaukee foundations are putting up the money to hire McKinsey, said Mary Burke, a former commerce secretary in the Doyle administration who is the volunteer project manager for the analysis.

The firm operates throughout the world, doing a wide range of management consulting work. Education has been one of its interests.

Doyle and Barrett jointly called for the analysis after events in recent months raised major questions about the current and future financial situation of MPS.

They also sought the study amid pressures from some business and political leaders to make basic changes in the way MPS is run, in hopes of getting better results in student achievement.

Doyle has said he wants the McKinsey recommendations before he unveils his plans, probably in early February, for the state budget. Burke said the firm already was at work and hopes to meet that deadline.

Barrett said Monday that he agreed with Doyle's emphasis on the state budget. "The best lever we have to effectuate change is through his budget," Barrett said.

Doyle said last week in a meeting with Journal Sentinel editors and reporters that despite the serious budget problems facing the state, he intended to make recommendations related to MPS because of the importance of having a strong public education system in Milwaukee.

Some of the possible changes might not involve extra costs, Doyle said. He gave as an example the record of grants from a state fund for high-cost special education students. The Madison district received more than \$1.4 million from that fund last year, compared with \$40,182 for MPS. Doyle said that disparity needed to be addressed.

### Shaping project

Barrett said he was eager to have the McKinsey consultants involved.

<http://www.printthis.clickability.com/pt/cpt?action=cpt&title=Consultants+chosen+to+study+MPS+-+JSO...> 01/26/2009

"I want a good analysis of both the spending priorities and the revenue sources and needs for the Milwaukee Public Schools, to allow us to get then to the educational issues," he said.

MPS Superintendent William Andrekopoulos said he hoped the McKinsey report would lead Doyle to recommend changes in the state school funding formula that would help MPS remain funded adequately without large property tax increases.

Burke said Barber has worked on shaping the Milwaukee project, although most of the McKinsey staffers involved are from the firm's Chicago office.

Barber has worked for McKinsey since September 2005 and has been involved with consulting work in several major schools systems in the United States. The New York Times reported in 2007 that Barber had advised the Ohio Board of Education and the chancellor of New York City schools, Joel Klein.

Barber and McKinsey are involved in consulting work involving public schools in New Orleans.

Barber was education adviser to Blair from 1997 to 2001 and held the title of "chief adviser on delivery" in the Blair government from 2001 to 2005, according to his biography on the McKinsey Web site. The latter post put him in charge of implementing Blair's programs in health, education, transportation, immigration and other major subjects.

### **Lessons in U.S.**

In a 2006 interview with Education Sector, an education research organization, Barber was asked what lessons he had learned from his experience about how to intervene with American school districts with low-performing schools.

"One is you have to be clear when you intervene what you are attacking," he said. "If you intervene in a school district that is badly managed, then you don't want to make it a generalized attack on every teacher and every community."

Barber co-authored a report that McKinsey issued in September 2007, "How the world's best-performing school systems come out on top."

The report concluded, "Three things matter most: 1) getting the right people to become teachers, 2) developing them into effective instructors and 3) ensuring that the system is able to deliver the best possible instruction for every child."

The Greater Milwaukee Foundation is acting as the "fiscal agent" organizing the McKinsey work, which means the consultant's report is not being done for a government agency.

The Helen Bader Foundation made the lead gift to support the project: \$350,000. The others involved are the Northwestern Mutual, M&I, Bradley, Betty Brinn, Argosy, Herzfeld, Weiss Family and Zilber foundations.

### **Find this article at:**

<http://www.jsonline.com/news/education/35002564.html>

☐ Check the box to include the list of links referenced in the article.

Date (time)  
needed \_\_\_\_\_

LRB- 1798 / 1

## DOA BUDGET DRAFT

PG: nwn : \_\_\_\_\_

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Use the appropriate components and routines developed for bills.

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**>>FOR BUDGET — NOT READY FOR INTRODUCTION<<**

↓ ↓  
AN ACT . . . [DO NOT generate catalog]; **relating to:** the budget. . . . .

.....  
.....

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*Analysis by the Legislative Reference Bureau*

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If titles are needed in the analysis, in the component bar:

For the main heading, execute: . . . . . **create → anal: → title: → head**

For the subheading, execute: . . . . . **create → anal: → title: → sub**

For the sub-subheading, execute: . . . . . **create → anal: → title: → sub-sub**

For the analysis text, in the component bar:

For the text paragraph, execute: . . . . . **create → anal: → text**

---

(attached)

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***The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:***

**SECTION #.**

2005

Nonstat File Sequence: **AAA**

LRB \_\_\_\_\_ / \_\_\_\_\_

\_\_\_\_\_ : \_\_\_\_\_ : \_\_\_\_\_

**NONSTAT SESSLAW**

1. In the component bar:

For the action phrase, execute: ..... create → action: → \*NS: → nonstat

For the budget action phrase, execute: ..... create → action: → \*NS: → 91XX

For a subsection, execute: ..... create → text: → \*NS: → sub

For a paragraph, execute: ..... create → text: → \*NS: → par

For a subdivision, execute: ..... create → text: → \*NS: → subd

For a subdivision paragraph, execute: ..... create → text: → \*NS: → subpar

2. Nonstatutory subunits are numbered automatically. Fill in the SECTION # or subsection # only if a "frozen" number is needed. Below, for the budget, fill in the 9100 department code.

SECTION # [91 3 1]. Nonstatutory provisions; ...

..... <sup>⑥</sup>legislature.....

( #1 ) ( ) <sup>CS</sup>REVIEW OF MILWAUKEE PUBLIC SCHOOLS <sup>Q</sup>.....



STATE OF WISCONSIN - LEGISLATIVE REFERENCE BUREAU

LRB

Research (608-266-0341)

Library (608-266-7040)

Legal (608-266-3561)

LRB

the legislative reference bureau shall  
prepare legislation, At the direction of  
the secretary of administration, ~~and~~ for  
introduction <sup>during</sup> the 2009 legislative session,  
that addresses the findings of a review of the  
finances and ~~oper~~ <sup>the</sup> operations of Milwaukee  
Public Schools conducted at the request of  
the <sup>governor</sup> governor and the mayor of Milwaukee.

(End)

by the Joint  
Committee on Finance

ANALYSIS

⑧

EDUCATIONPRIMARY ⑧+CS AND SECONDARY EDUCATION

This bill directs the Legislative Reference Bureau <sup>at the direction of the secretary of administration</sup> to prepare a bill for introduction during the 2009 legislative session that addresses the findings of a review of the finances and operations of the Milwaukee Public Schools conducted at the request of the <sup>governor</sup> Governor and the mayor of Milwaukee.



State of Wisconsin  
2009 - 2010 LEGISLATURE

LRB-1798/1

PG:nwn:rs

DOA:.....Skwarczek, BB0546 - Direct LRB to prepare bill to address MPS review

**FOR 2009-11 BUDGET -- NOT READY FOR INTRODUCTION**

1 **AN ACT ...; relating to:** the budget.

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*Analysis by the Legislative Reference Bureau*

**EDUCATION**

**PRIMARY AND SECONDARY EDUCATION**

This bill directs the Legislative Reference Bureau, at the direction of the secretary of administration, to prepare a bill for introduction during the 2009 legislative session that addresses the findings of a review of the finances and operations of the Milwaukee Public Schools conducted at the request of the governor and the mayor of Milwaukee.

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*The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:*

2 **SECTION 9131. Nonstatutory provisions; Legislature.**

3 (1) REVIEW OF MILWAUKEE PUBLIC SCHOOLS. At the direction of the secretary of  
4 administration, the legislative reference bureau shall prepare legislation, for  
5 introduction during the 2009 legislative session by the Joint Committee on Finance,

1 that addresses the findings of a review of the finances and operations of the  
2 Milwaukee Public Schools conducted at the request of the governor and the mayor  
3 of Milwaukee.

4 (END)